

## WHAITUA KĀPITI ADVISORY COMMITTEE MINUTES

The Whaitua Kāpiti Committee was convened for its fourth meeting at 9.30 A.M on May 10, 2023, at Otaihanga Boating Club, 19 Makora Road, Otaihanga, Paraparaumu 5036

### Committee members present:

Mana Whenua Whare	Facilitator	Kāwanatanga Whare
Dr. Aroha Spinks, Ngā Hapū o Ōtaki	Dr. Kathie Irwin (Kathie Irwin & Associates)	Jenny Rowan, Kāpiti Coast community representative
Caleb Royal, Ngā Hapū o Ōtaki		Jocelyn Prvanov, Kāpiti Coast District Councillor
Dr. Mahina-a-rangi Baker, Ātiawa ki Whakarongotai Charitable Trust		Kerry Walker, Kāpiti Coast community representative
Naomi Solomon, Ngāti Toa Rangatira		Monique Leith, Kāpiti Coast community representative
Sharlene Maoate-Davis, Ātiawa ki Whakarongotai Charitable Trust		Pātaka Moore, Kāpiti Coast community representative
Shane Parata, Ngāti Toa Rangatira		Penny Gaylor, Greater Wellington Regional Councillor

### Kaimahi present:

Mana Whenua Whare	Role and responsibility
Amiee Rei-Bishop, Ngāti Toa Rangatira	Ngāti Toa Rangatira kaimahi
Claire Gibb, Ātiawa ki Whakarongotai Charitable Trust	Mana Whenua Whare co-ordinator

Council kaimahi	Role and responsibility
Theresa Murray, TMS Transcriptions Services Ltd	Transcription for Monique
Adele Dawson, Contractor (Incite)	Senior Planner to advise on plan change aspects; support drafting RMA section 32 and plan provisions
Chloë Nannestad, GWRC	Policy Advisor
Helli Ward, GWRC	Senior Advisor, Environmental Science
Jade Lee-Walker, GWRC	Policy Advisor
James Blyth ( <i>Contractor</i> ), GWRC	Water Scientist
Michele Frank, GWRC	Kāpiti Coast Catchment Manager
Nicola Patrick, GWRC	Director Catchment
Penny Fairbrother, GWRC	Senior Advisor, Environmental Science
Phill Barker, GWRC	Senior Policy Advisor
Rita O'Brien, Kāpiti Coast District Council	Stormwater & Coastal Engineer, KCDC lead on Whaitua Kāpiti project
Tania Parata, GWRC	Director Mana Whenua Partnerships
Tim Sharp, GWRC	Programme Manager Whaitua
Tim Stoddart, GWRC Contractor (Incite)	Senior Planner to advise on plan change aspects; support drafting RMA section 32 and plan provisions
Whāia te kikorangi Caton ( <i>Minutes</i> ), GWRC	Whaitua Project advisor

## **PROPOSED AGENDA (Set prior to this meeting)**

9:00am – Gather at venue, tea, and coffee.

9:30 am – Start

1. Welcome and confirm agenda for the day.
2. Check-in on the Tiriti House structure. Roundtable on how is it working, any adjustments?
3. How the two houses are resourced. Discussion incl. resourcing equity, access to people and information following ART hui.

### **Morning Tea**

1. Understanding Te Mana o te Wai. Questions and discussion based on the resources circulated and how it relates to decisions. ART will speak to what it means in their context.
  - a. Resources: 2x Videos, Factsheet and Kahui Wai Māori report provided
2. The NPS-FM National Objectives Framework (NOF) discussion on the readings and videos provided – demystifying the jargon to better understand the job
  - a. Resources: Glossary of terms provided
3. Affirming the work programme
  - a. Resources: Further information in GWRC presentation, updated work programme to be provided.

### **12:30pm Lunch**

1. Individual Whare Caucus time
2. Decision-making process in the Tiriti House and individual houses.
  - a. What information is needed and from where?
  - b. Are we aiming for consensus? How might it be tested? What if we do not reach it?
3. Direction for council officers and kaimahi on information to be prepared for future meetings (carryover from previous agenda)
4. Agenda setting process in advance of future hui (carryover from previous)

### **Afternoon tea**

1. Next steps/ Agenda for next hui
2. Closing comments, recap key actions and agreements.

4:30pm – Finish and Depart

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## **ITEM 1 – INTRODUCTIONS AND ACKNOWLEDGEMENTS**

The meeting was opened with a karakia in both te reo Māori and NZSL by Mahina-a-rangi. Kathie spoke to the differences between te ao Māori and Western philosophy that underpins this exercise.

Kathie proposed a change to the agenda.

Item 1 change to a whakawhanaungatanga session to welcome the 4 new people in the room.

Item 2 and 3 to be moved to 12pm and then separate into individual whare caucus.

**Agreed** – The group agreed to this change, and the agenda was re-arranged.

Kathie suggested a tikanga to the Committee hui – whakawhanaungatanga will be enacted.  
**Decision** – New people attending the Committee hui are to be introduced and welcomed, to establish relationships.

## **ITEM 2 – WHAKAWHANAUNGATANGA**

Everyone in the room shared their introductions. Jocelyn arrived at 9.30am

## **ITEM 3 – UNDERSTANDING TE MANA O TE WAI**

Aroha arrived at 10.00am

Kathie introduced the agenda item and spoke to the resource pack that was provided and asked the committee to ensure they watch the videos, as both visual and written resources build a body of knowledge that is Tiriti centred and ensures that Mātauranga Māori is held in the same regard.

Mana Whenua Whare shared a PowerPoint presentation (*Appendix 1*) about TMoTW, the responsibility of who upholds TMoTW was discussed, a story of farm irrigation receiving more access to wai than kaumatua for basic rights was shared, and the difficult decisions being made when considering the hierarchy in TMoTW.

After the presentation, Mahinga-a-rangi opened up to the group for questions. Mahina-a-rangi illustrated her argument by drawing on the whiteboard (*Appendix 2*)

A question was asked from the Kāwanatanga House 'How well do we know groundwater in terms of allocation?'. The consent method of 'first in first served' and the principle of equity in water allocation were discussed.

**Requested from the Kāwanatanga House** – GWRC to provide information on the science behind consent water allocation, and how a consent is approved or declined.

The consent method for 'first in first served' was discussed again, and the Mana Whenua Whare requested GWRC to have consent clauses to go on all new water take consent conditions, to link it back to the outcomes of this whitua process, and wanted to know what is GWRC position on water take monitoring.

Noted that GWRC officer responded they would confirm the request for clauses on the consent decision internally first, and stated they are preparing information on water allocation that includes information on water takes, monitoring, and permitted takes.

Noted that a suggestion was made from the Kāwanatanga House to create a carpark of potential conditions to include on consents, to come back to later in the process.

**Requested from the Mana Whenua Whare** – GWRC to provide information on the possibility of the Consents team to start putting consent clauses on all new water take consent conditions, to link back to the outcomes of this whitua process.

## **The meeting broke for morning tea.**

Amiee joined online during the break.

Mahina-a-rangi continued talking to the changes from TMoTW the new approach to partnership, touched on the 6 bi-cultural principles that underpins TWoTW, and spoke in depth to the Māori principles, Mana whakahaere and Kaitiakitanga.

A question-and-answer session followed. A question was raised about resources for understanding mana. The Mana Whenua Whare suggested video of Dr. Huirangi Waikerepuru outlining concepts of mana and wai (*Appendix 3*).

**Requested from the Mana Whenua Whare** – the Kāwanatanga House speak to the other 3 Pākehā principles in TMoTW, including their take on what those concepts mean.

Kathie spoke to the privilege of Mātauranga being shared from the Mana Whenua Whare.

## **ITEM 4 – THE NATIONAL POLICY STATEMENT FOR FRESHWATER MANAGEMENT 2020 (NPS-FM 2020), NATIONAL OBJECTIVES FRAMEWORK (NOF)**

Kathie asked if everyone had enough time to read the resources supporting this agenda item. Tim confirmed this resource is still being developed between the houses and is not ready to be discussed during this hui.

Kathie stated that this agenda item is to be moved to the next Committee hui, 21 June 2023.

**Agreed** – Item 3 ‘The NPS-FM National Objectives Framework (NOF) – demystifying the jargon to better understand the job’ moved from 10 May 2023 hui to 21 June 2023 hui.

## **ITEM 5 – AFFIRMING THE WORK PROGRAMME**

Kathie introduced the next agenda item.

Tim spoke to GWRC’s proposal for the Whaitua Kāpiti Committee’s high level work programme, presented at the last Committee hui, (*Appendix 4*) and to the work programme suggested by the Mana Whenua Whare (*Appendix 5*).

Tim explained why the Ruamāhanga Whaitua Committee took 5 years, shared lessons learnt from this process, and discussed ideas for what the Whaitua Kāpiti Committee may consider for this process, from GWRC’s perspective. Tim then spoke to the work programme suggested by the Mana Whenua Whare.

The Committee discussed Freshwater Management Units (FMUs), plan change drafting, NOF attributes, the state of environment, stormwater and acknowledgement of human use and interaction with te taiao.

Kathie announced lunch and stated that she would speak to the two taurite to confirm the agenda.

### **The meeting broke for lunch.**

Kathie welcomed everyone back and discussed the agenda for the rest of the day.

Mahina-a-rangi and Tim continued with item 4, affirming the work programme, and discussed the conceptual model, Tangata Whenua's involvement in all decision making, identifying attributes and a potential step off point for the Kāwanatanga House members.

Kathie called for individual whare caucus time.

## **ITEM 6 – INDIVIDUAL WHARE CAUCUS TIME**

The two Whare separated to discuss their thoughts on the decision-making process in the Tiriti House and individual houses, and direction for council officers and kaimahi on information to be prepared for future meetings.

Noted that Tim joined the Mana Whenua Whare caucus for part of their caucus, and Kathie joined the Kāwanatanga House caucus.

Minutes are not taken during individual caucus time.

Aimee left the online call after the Mana Whenua Whare caucus.

## **ITEM 7 – DECISION-MAKING PROCESS IN THE TIRITI HOUSE AND INDIVIDUAL HOUSES**

Kathie welcomed the two whare back together and asked both to provide feedback on what was discussed and decided.

The Kāwanatanga House expressed the need to understand the Tiriti House model and requested an in-depth session with Kathie.

**Requested from the Kāwanatanga House** – An in-depth session with Kathie, to understand the Tiriti House model.

Kathie accepted the request from the Kāwanatanga house and responded to comments regarding the opportunity for a broader Tiriti training session that would be open to everyone.

The Kāwanatanga House stated that they are all in support of the Mana Whenua Whare work programme proposal and are committed to staying in this process through to the end. Noted the strong interest in getting started.

The Mana Whenua Whare spoke next, reflecting on the Tiriti House model approach. Provided positive feedback with the dynamic within the Committee and the learning mindset. Then

discussed the implementation of the Tiriti House model, the decisions being made within the Tiriti House structure, and being made outside of the structure i.e., budget and resourcing.

Noted that the Mana Whenua Whare have more technical work to do to support this process, and don't have the equity in budget and resourcing that the Kāwanatanga House has.

Noted that the Mana Whenua Whare are in conversation with the GWRC discussing this and stated that in order to deliver the work programme, they need to have input to the budget, procurement of work and skillset required for delivery.

The Mana Whenua Whare also stated that they want to be clear on the NOF jargon before getting into details, that they want to continue working with the Kāwanatanga House members to retain the mana that the representatives bring to the process and to consider looking at this process in two phases.

The Kāwanatanga House members called for a 5-minute individual Whare caucus to respond. The Kāwanatanga House came back from their caucus and responded with fundamentally supporting the Kaupapa from the Mana Whenua Whare, and stating we need to find a way to bring balance and power to resources that is more equitable and fits with the Kaupapa of the Tiriti.

Mana Whenua Whare recommended and requested: **Requested from Mana Whenua Whare** – When the Kāwanatanga House is doing their Tiriti House Model session, to please address GWRC's position in the Kāwanatanga House, to provide clarity and address the power structures.

**Decision** – To recognise that decisions happening in the Tiriti House context, need to include Mana Whenua Whare. When there are decisions to be made for the process, they are going to be made at the Tiriti House.

Noted the Mana Whenua Whare stated, this is not a reflection on particular members, this is a systemic change that needs to happen and how we move forward in a positive way is important.

Noted that Kāwanatanga House committee members also want to know how they sit alongside GWRC within the Kāwanatanga House.

The Committee continued with an open discussion. Noted that the Mana Whenua Whare suggested to start thinking about implementation now and requested to include something into GWRC's long term plan (LTP).

**Action** – GWRC officers to report to the long-term plan (LTP) committee to understand the connection, start thinking about whitua implementation and to connect with KCDC's officers to support as well.

Mana Whenua Whare requested GWRC to clearly identify in writing what decisions this Committee will be making.

**Requested from Mana Whenua Whare** – GWRC to produce a table of decisions document the Whitua Kāpiti Committee are required to make, where the aims are to have joint outputs and signals that might need to be received. The document is to include a column stating what other

decision this Committee will have input to, and another column particularly to Tangata Whenua that might be seen as operational.

Kathie announced afternoon break.

### **The meeting broke for afternoon tea.**

Pātaka left during the break.

Kathie welcomed everyone back.

The Committee discussed values at a high-level from both perspectives, being challenged during the hearing process, and the Committee members being prepared to potentially be questioned about the recommendations.

Noted that Kathie stated during the Kāwanatanga House caucus time they discussed that anything put to the Tiriti House must include the whakapapa/background to the idea that comes with it.

**Decision** – That anything brought to the Tiriti House must include the whakapapa that comes with it.

The Committee discussed the option of spending 1 night and 2 half days together if required, to make decisions together.

Kathie called for any further discussion points; none were raised.

## **ITEM 8 – DIRECTION FOR COUNCIL OFFICERS AND KAIMAHI ON INFORMATION TO BE PREPARED FOR FUTURE MEETINGS**

Kathie moved to the next item.

The work programme that the Mana Whenua Whare suggested was discussed and agreed to be adopted.

Kathie asked the Committee how they want to decide, and if they wanted to use a motion to decide by vote.

The Committee agreed to this concept of decision making on this occasion.

Three motions were proposed, two were carried and one remains open.

### **Motion 1 – Accepting Mana Whenua Whare work programme.**

Moved by the Mana Whenua Whare taurite and seconded by the Kāwantanga house taurite.

The motion carried with all in favour and none against by the ayes.

Noted that step 7 in the Mana Whenua Whare work programme is preserved for phase 2.

Noted that a GWRC officer called for a point of clarification on GWRC getting started with developing the work programme.

Noted that the Mana Whenua Whare suggested that the second phase could start in October to November.

Noted that the Mana Whenua Whare stated determining the FMUs might be a key factor to time frames because they determine the scale and volume of decisions being made and coming back to that in the work programme is critical.

The Committee agreed to this request raised by the GWRC officer.

**Requested from the Kāwanatanga House** – To develop the programme of work, the first phase until November 2023 and the second phase starting in October to November 2023.

**Motion 2 – the Kāwanatanga House representatives are retained for the second phase of the Whaitua Kāpiti process.**

Noted that the Mana Whenua Whare proposed the Kāwanatanga House representatives are retained for the second phase of the Whaitua Kāpiti process which will be resourced appropriately to recommend limits, action plans and other methods of the Whaitua Kāpiti process.

Moved by the Mana Whenua Whare taurite and seconded by the Kāwanatanga house taurite.

The Committee discussed this motion with the Council officers.

Noted that Mana Whenua Whare stated they want the Crown agencies to recognise what they are committing to with the motions. The Mana Whenua Whare strongly recommended that the Council officers talk to their leadership to understand what they are committing to, GWRC is currently restructuring for this reason, and asks KCDC if they are able to implement what the Committee advises.

Noted that the KCDC officer requested time to have this discussion with their leadership team and to hold off voting on the second motion.

Noted that a GWRC officer stated GWRC has provided the mandate for the Committee to provide recommendations and if this Committee is seeking something more than this, requests to hold off voting on the second motion as well.

The motion did not carry and was left open.

Noted that a GWRC officer suggested a future agenda item to share GWRC's lessons learnt from implementing the previous WIP recommendations. A Kāwanatanga House Committee member suggested circulating the last report that was given to the GWRC's Environment Committee.

**Requested from the Kāwanatanga House** – GWRC to circulate to the Whaitua Kāpiti Committee the Whaitua Implementation 10-page report that was provided to their Environment Committee workshop in April.



Noted that a Kāwanatanga House Committee member stated that to help develop the work programme, what would be helpful is knowing what is and isn't deliverable by Council officers, for time considerations.

**Requested from the Kāwanatanga House** – A paper stating what is and isn't deliverable for time considerations.

The committee discusses the urgency of getting into decision making, TMoTW and FMUs perspective from both cultures.

**Requested from the Mana Whenua Whare** – GWRC, KCDC and the Kāwanatanga House Committee members to share their perspective on identifying FMUs, their rationale behind it, the process and approach.

**Motion 3 – Approval of the previous Whaitua Kāpiti Committee minutes from 5 April 2023.**

Moved by Kathie.

**Action** – GWRC officer to remove Jordan's name and add Aimee's to the attendees list from the Whaitua Kāpiti Committee minutes, 5 April 2023.

Noting the changes suggested above, the motion carried with all in favour and none against by the ayes.

Noted that the Kāwanatanga House Committee members and 1 Mana Whenua Whare Committee member prefer hard copies of the meeting materials, delivered before their whare caucus.

## **ITEM 9 – CLOSING STATEMENTS**

Mahina-a-rangi acknowledged that despite the ups and downs, the Committee landed in the right place.

**Next meeting:** Wednesday 21 June 2023.

Sharlene shared closing statements in te reo Māori and closed with a karakia.

**END OF THE DAY.**

## CONFIRMED ACTION REGISTER

Note that all actions captured during the Committee meeting must be clearly stated as an action and providing instruction to minute taker to note down. If there is no clear instruction to capture an action, it will be included in the requests log/eddy.

Opened	Action	Update	Owner
08/03/23	The Mana Whenua Whare asked for background information regarding Whaitua decision making and how the committee would receive this information.		GWRC Kaimahi
05/04/23	GWRC officers to produce a paper on respective roles and enforcement powers of GWRC and KCDC.		GWRC Kaimahi
05/04/23	GWRC officers to produce and present a technical paper on the limit setting process, that addresses where allocation is at, and includes commentary from mana whenua for the right to use water.		GWRC Kaimahi
05/04/23	GWRC officers to create a shared folder for both houses to upload and share information.		GWRC Kaimahi
05/04/23	GWRC officers to produce a glossary of 'policy jargon' and identify commonly used Māori terms, to support the committee's decision making.		GWRC Kaimahi
05/04/23	GWRC to provide hard copies of all WIP documents that have been produced, including iwi statements, for the committee to read.		GWRC Kaimahi
05/04/23	GWRC officers to laminate the figure 2 from the National Objectives Framework (NOF) guideline and bring it to every committee meeting for visual aid.		GWRC Kaimahi
05/04/23	GWRC to email the previous minutes to the committee members for their approval and/or amendments.		GWRC Kaimahi
05/04/23	GWRC officers to circulate dates for future hui for confirmation		GWRC Kaimahi
05/04/23	GWRC officers will follow up with members about remaining bios and photos for the GWRC website.		GWRC Kaimahi
10/05/23	GWRC officers to report to the long-term plan (LTP) committee to understand the connection, start thinking about whaitua implementation and to connect with KCDC's officers to support as well.		GWRC Kaimahi
10/05/23	GWRC officer to remove Jordan's name and add Aimee's to the attendees list from the Whaitua Kāpiti Committee minutes, 5 April 2023.		GWRC Kaimahi

## CLOSED ACTIONS

Opened	Action	Update	Owner	Status
08/03/23	Tim to add to GWRC lessons learnt presentation. Information about what knowledge the Kāwanatanga house has and how was this done previously. How we plan to present this information to the committee.	<u>April note:</u> <ul style="list-style-type: none"> <li>Tim completed the first part of this action during the April hui.</li> </ul> <p>At the April hui the committee accepted the work programme addressing this action.</p>	GWRC Kaimahi	Proposed Closure 10/05/23
08/03/23	Draft minutes to be circulated with GWRC's updated lessons learn PowerPoint presentation and Ngāti Toa's lessons learnt presentation.		GWRC Kaimahi	Proposed Closure 10/05/23
Opened	Request	Update	Owner	Status

## REQUESTS LOG/EDDY

Note that all requests said during the Committee meeting by either of the Whare will be captured in this request log/eddy. If it was not clearly stated or instructed to be captured as an action, it will stay here until it is officially confirmed as an action.

Opened	Request	Update	Owner	Status
10/05/2023  1	GWRC to provide information on the science behind consent water allocation, and how a consent is approved or declined.  Requested from: Kāwanatanga House (item 2)			
10/05/2023  2	GWRC to provide information on the possibility of the Consents team to start putting consent clauses on all new water take consent conditions, to link back to the outcomes of this whitua process.  Requested from: Mana Whenua Whare (item 2)			

10/05/2023	the Kāwanatanga House speak to the other 3 Pākehā principles in TMoTW, including their take on what those concepts mean.  Requested from: Mana Whenua Whare (item 2)			
3				
10/05/2023	An in-depth session with Kathie, to understand the Tiriti House model.  Requested from: Kāwanatanga House (item 6)			
4				
10/05/2023	When the Kāwanatanga House is doing their Tiriti House Model session, to please address GWRC's position in the Kāwanatanga House, to provide clarity and address the power structures.  Requested from: Mana Whenua Whare (item 6)			
5				
10/05/2023	GWRC to produce a table of decisions document the Whaitua Kāpiti Committee are required to make, where the aims are to have joint outputs and signals that might need to be received. The document is to include a column stating what other decision this Committee will have input to, and another column particularly to Tangata Whenua that might be seen as operational.  Requested from: Mana Whenua Whare (item 6)			
10/05/2023	To develop the programme of work, the first phase until November 2023 and the second phase starting in October to November 2023.  Requested from: Kāwanatanga House (item 7)			
10/05/2023	GWRC to circulate to the Whaitua Kāpiti Committee the Whaitua Implementation 10-page report that was provided to their Environment Committee workshop in April.  Requested from: Kāwanatanga House (item 7)			
10/05/2023	A paper stating what is and isn't deliverable for time considerations.			

	Requested from: Kāwanatanga House (item 7)			
10/05/2023	GWRC, KCDC and the Kāwanatanga House Committee members to share their perspective on identifying FMUs, their rationale behind it, the process and approach.  Requested from: Mana Whenua Whare (item 7)			

## DECISIONS LOG

Note that all decisions captured during the Committee meeting must be clearly stated as an action and providing instruction to minute taker to note down. If there is no clear instruction to capture a decision, it will be included in the requests log/eddy.

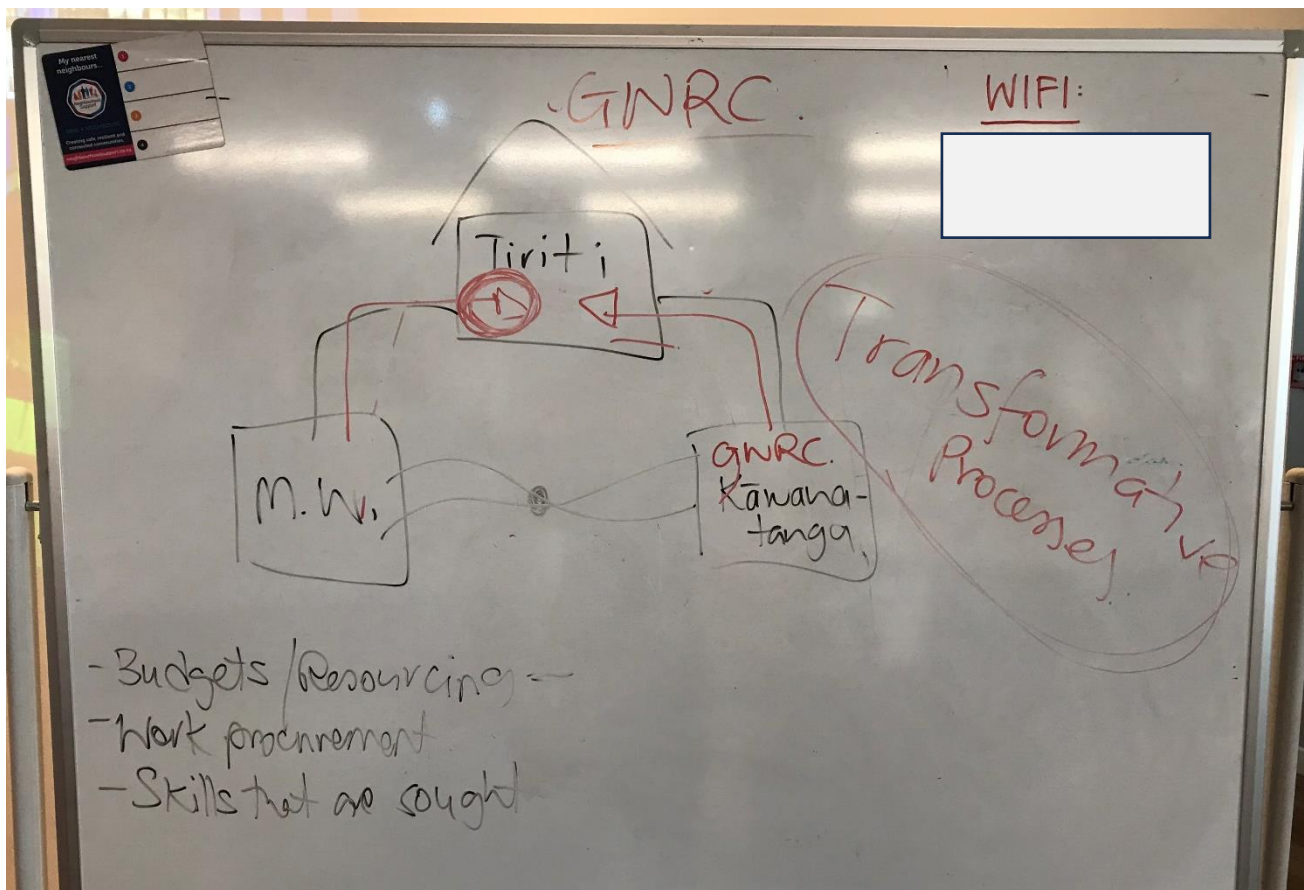
Opened	Decision	Update
05/04/23	Presentations to be shared in committee hui, are to be shared 1 week in advance, and slides are to be numbered.	
05/04/23	Minutes and agenda will be circulated in two weeks in advance of the next meeting.	
10/05/23	New people attending the Committee hui are to be introduced and welcomed, to establish relationships.	
10/05/23	Motion 1 – Accepting Mana Whenua Whare work programme.	
10/05/23	Motion 2 – the Kāwanatanga House representatives are retained for the second phase of the Whaitua Kāpiti process which will be resourced appropriately to recommend limits, action plans and other methods of the Whaitua Kāpiti process.	The motion did not carry and was left open.
10/05/23	Motion 3 – Approval of the previous Whaitua Kāpiti Committee minutes from 5 April 2023.	
10/05/23	To recognise that decisions happening in the Tiriti House context, need to include Mana Whenua Whare. When there are decisions to be made for the process, they are going to be made at the Tiriti House.	
10/05/23	That anything brought to the Tiriti House must include the whakapapa (meaning the background and research about the idea) that comes with it.	

## APPENDIX:

Appendix 1 – (Agenda item 3) Mana Whenua Whare PowerPoint presentation about Te Mana o te Wai

<https://environment.govt.nz/assets/publications/Te-Mana-o-Te-Wai-Mana-Whakahaere.pdf>

Appendix 2 – (Agenda item 3) Mahina-a-rangi illustration on the whiteboard



# NGĀ RITENGA

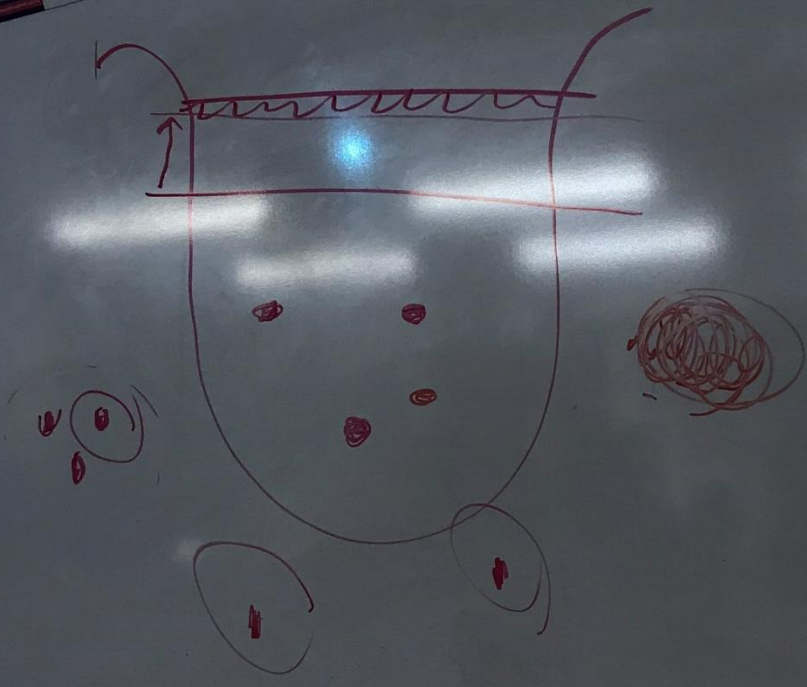
Te Tiriti o  
Waitangi te  
tāhuhu o te  
Kaupapa o te v

Te Mana o te v  
Te Mauri o te  
wai

Te Mana  
Motuhake o ta  
wai o ta iwi o ta  
hapu ki te wai

Te Kaitiakitanga  
o ngā hapu me  
ngā iwi ki te wa

Te Mana  
Whakahaere  
ngā hapu me  
ngā iwi ki te

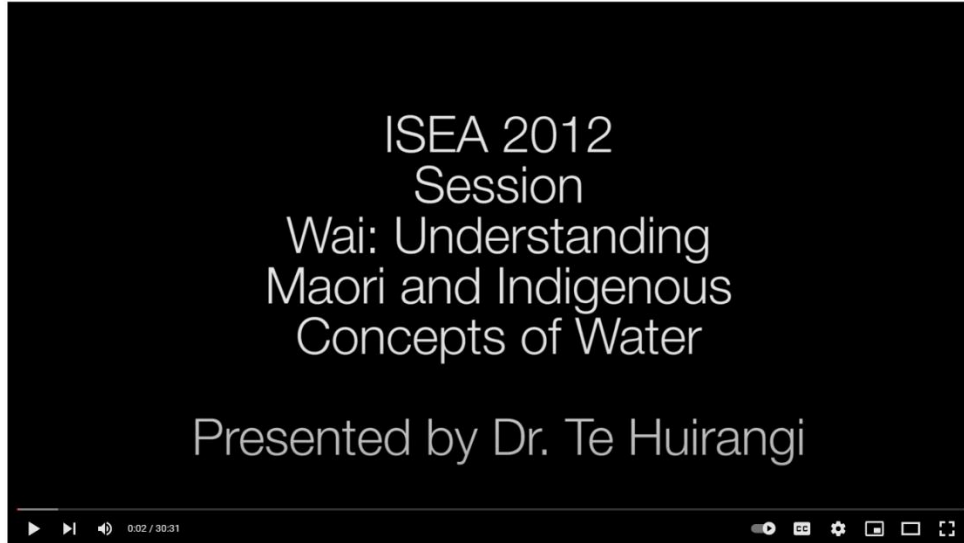


### Appendix 3 – (Agenda item 3) Dr. Huirangi Waikerepuru outlining concepts of mana and wai (among other things).

YouTube video

<https://www.youtube.com/watch?v=NrRgCpnBJkM>

**Search** – Session: Wai, Understanding Maori and Indigenous Concepts of Water



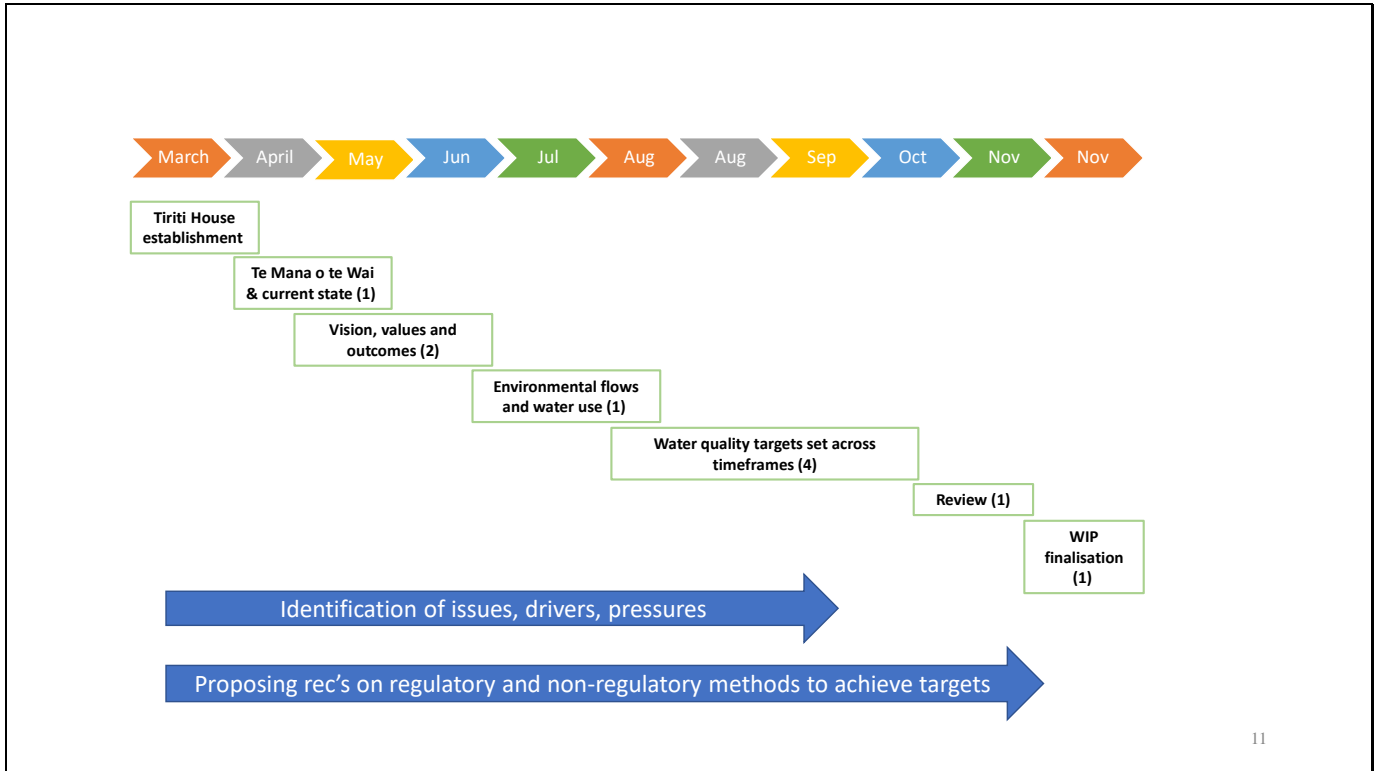
Session: Wai, Understanding Maori and Indigenous Concepts of Water





## Appendix 4 – (Agenda item 5) GWRC’s proposal for the Whaitua Kāpiti Committee’s high level work programme

Note: for further detail, refer to page 18 of the minutes from last Committee’s hui – 5 April 2023



## Appendix 5 – (Agenda item 5) Mana Whenua Whare proposal Whaitua Kāpiti Committee’s work programme

### Slide 1

Step/Hui	Comments
<b>1. Te Mana o te Wai Freshwater Management Units</b>	<ul style="list-style-type: none"> <li>- Identify local approach for giving effect to TMoTW</li> <li>- Draft Plan Objective</li> <li>- Identify FMUs and therefore scope of decisions</li> <li>- Note reserve addressing current state until attribute framework for measuring ‘current state’ is determined</li> </ul>
<b>2. Long-term vision Values</b>	<ul style="list-style-type: none"> <li>- Identifying compulsory, tangata whenua and other values.</li> <li>- Framing ‘issues’ instead through a values lens.</li> </ul>
<b>3. Identifying priority outcomes for each value</b>	<ul style="list-style-type: none"> <li>- Likely to start as long list and need prioritisation</li> <li>- Potentially engage prioritisation methods</li> </ul>

5/29/2023

PRESENTATION TITLE

1

### Slide 2

Step/Hui	Comments
<b>4. Identify attributes for each value</b>	<ul style="list-style-type: none"> <li>- Informed by priority outcomes</li> <li>- This is the point at which identifying current state can begin</li> </ul>
<b>5. Develop conceptual model of values and attributes</b>	<ul style="list-style-type: none"> <li>- Receive reports on current state</li> <li>- Identify model of the relationship between values and their attributes</li> </ul>
<b>6. Identify target attributes.</b>	<ul style="list-style-type: none"> <li>- Two hui</li> <li>- Identify flows at this point</li> </ul>
<b>7. Identify interventions</b>	<ul style="list-style-type: none"> <li>- Limits</li> <li>- Action Plans</li> <li>- Other</li> </ul>

5/29/2023

PRESENTATION TITLE

2

# Whaitua Kāpiti

Lessons Learned and Proposed Schedule  
GW staff presentation 05/04/2023

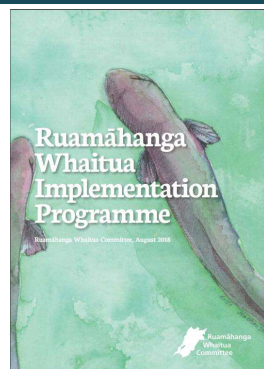


## The Whaitua Programme - purpose

- At its heart, the Whaitua Programme puts **mana whenua and community direction at the front** of the policy process on key freshwater planning decisions relevant to the NPS-FM
- Sets **targets for water quality and quantity to meet the aspirations of Whaitua Kāpiti mana whenua and community**; must set goals that are "ambitious but reasonable" in a timeframe that is "ambitious and reasonable" (NPS-FM 3.3 (2))
- The core outcome is regulatory direction, nested within a mana whenua and community context of vision, new interventions, and **values-based decisions** (non-regulatory actions will happen in partnership over time). Recommendations must give effect to/ be about how to implement Te Mana o te Wai.
- Regional plans need to be notified to **give effect to the NPS-FM by 31 December 2024**. (RMA)

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## Whaitua Implementation Programmes (WIP)



## Key lessons - Ruamāhanga 2013-2018

- Began in 2013 as part of Greater Wellington's response to the National Policy Statement for Freshwater Management (NPS-FM 2011).
- Huge investment in computer modelling of future scenarios, did not add comparable value to decision-making. The results were an important contribution, but coarse.
- 18 months engagement on 'freshwater values' and demonstrating a need for change with the community, which was not apparent to many, at the outset.
- Developed attributes from 'scratch' e.g., what in water affects human health? However, this did not add a lot to new attributes being implementable through the plan,
- The NPS did not yet have a hierarchy of priorities, so the framing was more about balancing of values.
- Significant improved social fabric and shared understanding was achieved between parties at the table and externally.

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## Key lessons - Te Awarua-o-Porirua 2015-2018

- Lot of time learning/challenging/agreeing 'current state' and the details of freshwater science. Not necessarily needed.
- Was a challenge to engage urban communities at the time; close engagement with rural community.
- We learned a lot through Ngāti Toa stepping out and creating the Ngāti Toa statement.
- Must have the "long-term" conversation about outcomes, beyond the planning horizon of 20-30 years; otherwise moderate targets of 'fair' appear to be final, when 'excellent' is the objective.
- This means the WIP must give space for mana whenua statements (Tino Rangatiratanga) and the expression of vision and strategic direction that a whaitua committee can bring

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## Key lessons - Te Whanganui-a-tara

- Strong commitment of two cultures developing in partnership at the outset with co-chairs and a shared Kawa set early as a tūāpapa to guide consensus building and decision-making.
- 100-year Vision agreed to early (learning from Te Awarua-o-Porirua)
- 'new' **NPS-FM 2020** added Te Mana o te Wai hierarchy (putting mana, mauri and ecosystem health of water first). Committee already operating for 1 and ¾ years.
- Large committee with a strong appetite to get to the root of all issues and present solutions to all of these. No-one else was seen to be examining 3-waters issues until 2020 WCC Mayoral Taskforce.
- "All" issues on the table

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## Key lessons - Te Whanganui-a-tara

- Te Kāhui Taiao having time and capacity to pursue 'full statement' of Te Mana o te Wai
- In-depth recommendations, not all of which are actionable by Greater Wellington
- Majority of process was deliberating on the issues and forming consensus on non-regulatory recommendations; Councils now have the benefit of this deliberation to address issues relevant to the whole region.
- Affecting the timeline: adapting to working online (Covid-19); new NPS; two large (repetitive) learning cycles.

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## How can we complete Whaitua Kāpiti in 12 meetings?

- Build on earlier work, e.g., TĀKW Kaitiakitanga Plan, Waikanae Ki Uta ki Tai, Iwi Management Plans, previous planning processes, previous whaitua processes involving Ngāti Toa, KCDC Stormwater Framework, Takutai Kāpiti, Mauri Tūhona, community research, existing KCDC water management policies, e.g., meters, tanks, hydraulic neutrality.
- Operate at the right level for decisions; focus recommendations on the highest leverage points for freshwater management to come, rather than the nitty gritty detail (Goalposts)
- Focus on water quality targets that are a "stretch" to meet as these are the most important for the regional plan change in 2024
- Providing a clear statement of the issues to give focussed direction to Councils and communities. You are not expected to solve every issue. Drives plan change and *action planning* thinking of agencies and communities.

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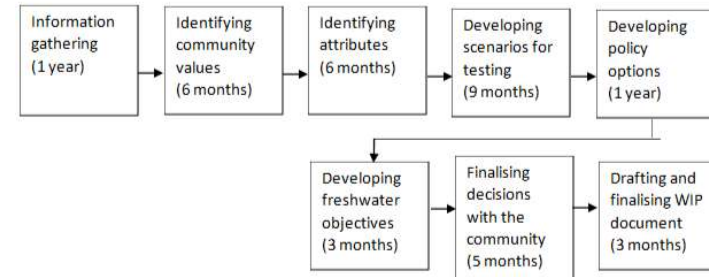
## How can we complete Whaitua Kāpiti in 12 meetings?

- The three-house structure is strong for bringing considered proposals and clear debate on recommendations and targets (rather than seeing no end)
- Ensuring you enter decision-making meetings fully informed with a good understanding of the situation / issue / options
- We intend the information pool to be shared between the houses, readily available
- We will provide timely succinct information that helps you get to your key decision points quickly
- Broad engagement community already undertaken on values and aspirations; mana whenua house have said their processes are sufficient for mana whenua engagement
- Little 'new' research to conduct, further stakeholder consultation on key topics that may impact them

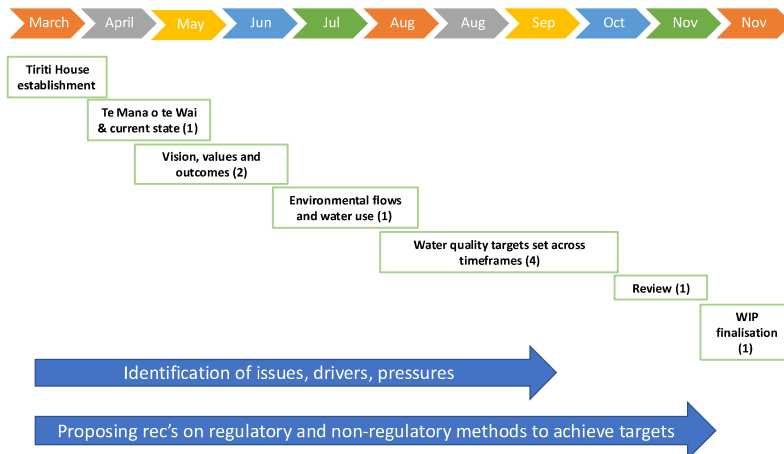
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## Ruamāhanga process

High level process steps of the Ruamāhanga Whaitua Committee process



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## A way to tackle this?

Phase	Related TOR decisions
(1) Mana Whenua and Community Values and Current state	<ul style="list-style-type: none"> <li>❖ A long-term freshwater vision for the Whaitua Kāpiti</li> <li>❖ Locally identified values, including Mana Whenua values and how these will be provided for</li> <li>❖ Applying all national values (compulsory and other)</li> <li>❖ Implementation of the six principles of Te Mana o te Wai (Vision, Values and Te Mana o te Wai narrative)</li> </ul>
(1) Articulating tangible, practically expressed outcomes for values	<ul style="list-style-type: none"> <li>❖ Environmental outcomes for freshwater (drafts to review later rather than final decisions at this stage)</li> <li>❖ <i>Deliberating on the predominating issues, mana whenua and other attributes through to proposing draft environmental outcomes for Te Mana o te Wai</i></li> </ul>
(2) Throughout: Issues/ drivers/ pressures facing freshwater ecosystems and values. Developing and recommending solutions. Recommendations on how territorial authorities can promote positive effects for the health and wellbeing of freshwater and receiving environments.	
(3) Te Mana o te Wai for Environmental Flows and Water Use. (Quantity)	<ul style="list-style-type: none"> <li>❖ Minimum flow, allocation limits and policies for surface and groundwater bodies in Whaitua Kāpiti</li> </ul>
(4) Resolving FW quality targets across timeframes	<ul style="list-style-type: none"> <li>❖ Target Attribute States for all relevant attributes in the National Objectives Framework</li> <li>❖ Targets for additional attributes for locally specific values, including a baseline from the best available evidence</li> <li>❖ Targets in subclauses (g) and (h) to be set as numeric targets, including timeframes to achieve those targets and to be measured at specific reporting points</li> </ul>
(5) WIP document drafted in parallel	<ul style="list-style-type: none"> <li>❖ Limits where applicable,</li> <li>❖ Including direction on regulatory and non-regulatory methods to achieve limits</li> </ul>
- Technically-led work (both Houses) developed in parallel, feeding into your meetings to confirm in WIP	Freshwater Management Units, Reporting Points, Mātauranga Attributes and current states, and Primary contact monitoring sites.

## Phase 1

Phase	Related TOR decisions
(1) Establishment Principles/ Foundation Mana Whenua and Community Values and Current state	<ul style="list-style-type: none"> <li>❖ A long-term freshwater vision for the Whaitua Kāpiti</li> <li>❖ Locally identified values, including Mana Whenua values and how these will be provided for</li> <li>❖ Applying all national values (compulsory and other)</li> <li>❖ Implementation of the six principles of Te Mana o te Wai (Vision, Values and Te Mana o te Wai narrative)</li> </ul>
(1) Articulating tangible, practically expressed outcomes for values (not final decision)	<ul style="list-style-type: none"> <li>❖ Environmental outcomes for freshwater (drafts to review later rather than final decisions at this stage)</li> <li>❖ <i>Deliberating on the predominating issues, mana whenua and other attributes through to proposing draft environmental outcomes for Te Mana o te Wai</i></li> </ul>

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## Phase 2 and information

Phase	Related TOR decisions
(2) Throughout: Issues/ drivers/ pressures analysis from advisors (both houses) facing freshwater ecosystems and values. Developing and recommending solutions. Recommendations on how territorial authorities can promote positive effects for the health and wellbeing of freshwater and receiving environments.	
- Technically-led work (both Houses) developed in parallel, feeding into your meetings to confirm in WIP	Freshwater Management Units, Reporting Points, Mātauranga Attributes and current states, and Primary contact monitoring sites.

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## Phase 3

Phase	Related TOR decisions
(3) Te Mana o te Wai for Environmental Flows and Water Use. (Quantity)	<ul style="list-style-type: none"> <li>❖ Minimum flow, allocation limits and policies for surface and groundwater bodies in Whaitua Kāpiti</li> </ul>

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## Phase 4

Phase	Related TOR decisions
(4) Resolving FW quality targets across timeframes	<ul style="list-style-type: none"> <li>❖ Target Attribute States for all relevant attributes in the National Objectives Framework</li> <li>❖ Targets for additional attributes for locally specific values, including a baseline from the best available evidence</li> <li>❖ Targets in subclauses (g) and (h) to be set as numeric targets, including timeframes to achieve those targets and to be measured at specific reporting points</li> <li>❖ Limits where applicable,</li> <li>❖ including direction on regulatory and non-regulatory methods to achieve limits</li> </ul>

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